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	DOEE-00	EB-01	EUR-01	OIGO-01	H-01	TEDE-00	INR-00
	IO-16	L-01	ADS-00	M-00	NSAE-00	NSCE-00	OIC-02
	OMB-01	PA-01	PM-00	PRS-01	P-01	SNP-00	SP-00
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TO USMISSION USUN NEW YORK IMMEDIATE 7143-44

INFO AMEMBASSY KIGALI 0776-77

AMEMBASSY BUJUMBURA 6910-11

AMEMBASSY BRUSSELS

AMEMBASSY PARIS 4673-74

AMEMBASSY KINSHASA

AMEMBASSY KAMPALA 3918-19

AMEMBASSY DAR ES SALAAM 0908-09

USMISSION GENEVA 0180-81

C O N F I D E N T I A L STATE 285608

E.O. 12356: DECL: OADR

TAGS: UN, PHUM, PREL, RW, US

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SUBJECT: POINTS ON RWANDA FOR UNSYG

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1. THIS IS AN ACTION CABLE.

2. WITH RWANDA OFF THE FRONT PAGES, WE WANT TO ENSURE THAT A NUMBER OF RWANDA-RELATED ISSUES REMAIN ON THE FRONT BURNER IN NEW YORK. DIFFERENCES OVER THE PENDING TRIBUNAL RESOLUTION NEED TO BE RESOLVED SO THAT THE CHIEF PROSECUTOR CAN BEGIN WORK. EVEN AS REPORTS INCREASE OF SHORTAGES IN REFUGEE CAMPS, IMPROVED COORDINATION IS NEEDED AMONG UN AGENCIES AND AMONG THE UN, NGOS AND OTHER PLAYERS. THE HUMAN RIGHTS EFFORT NEEDS ASSURANCE OF ADEQUATE SUPPORT AND THE QUESTION OF THE UN ROLE IN DEALING WITH THE VOLATILE SITUATION IN THE REFUGEE CAMPS NEEDS TO BE SQUARELY ADDRESSED.

3. DEPARTMENT REQUESTS USUN AMBASSADOR ALBRIGHT ADDRESS THESE ISSUES WITH UNSYG AT EARLIEST OPPORTUNITY, NOTING PROGRESS ACHIEVED TO DATE AND URGING CONCERTED ACTION ON NEXT STEPS. AMBASSADOR SHOULD ALSO INDICATE OUR WILLINGNESS TO SUPPORT THESE EFFORTS THROUGH A "FRIENDS OF RWANDA" GROUP (SEE PARA 4) AND THROUGH APPROPRIATE ASSISTANCE. YOU MAY DRAW FROM THE FOLLOWING POINTS:

4. TALKING POINTS:

O WAR CRIMES TRIBUNAL:

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-- WE BELIEVE THE CURRENT DRAFT RESOLUTION WILL CREATE AN EFFECTIVE AND IMPARTIAL TRIBUNAL. WE ARE WORKING CLOSELY WITH THE GOVERNMENT OF RWANDA AND ITS UN DELEGATION TO OVERCOME GOR RESERVATIONS REGARDING THE CURRENT DRAFT.

-- WE HOPE THAT THE RESOLUTION CAN BE ADOPTED SOON AND THE CHIEF PROSECUTOR BEGIN WORK WITHOUT DELAY.

-- THE RESOLUTION PROVIDES THAT THE CURRENT PROSECUTOR FOR THE FORMER YUGOSLAVIA WILL ALSO SERVE AS PROSECUTOR FOR RWANDA. THIS WAS A KEY ELEMENT OF THE COMPROMISE WORKED OUT IN RECENT WEEKS AMONG THE P-5. HIS STATURE, EXPERIENCE AND CURRENT POSITION ON THE YUGOSLAV TRIBUNAL ALL ARGUE FOR HIS EFFECTIVENESS AS THE RWANDA PROSECUTOR.

-- ALL UNSC MEMBERS HAVE AGREED TO DESIGNATE JUDGE

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GOLDSTONE AS CHIEF PROSECUTOR FOR THE RWANDA WAR CRIMES TRIBUNAL.

-- GOLDSTONE IS PREPARED TO SELECT A BLACK AFRICAN FRENCH-SPEAKING JURIST AS HIS DEPUTY PROSECUTOR FOR RWANDA, AND HE IS ALREADY LOOKING AT A STRONG CANDIDATE.

-- IF WE DON'T SELECT GOLDSTONE, WE WILL DEFINITELY BE DELAYING THE TRIBUNAL'S WORK BY MONTHS AS WE SELECT AND THEN GEAR UP A NEW PERSON. KEEP IN MIND THAT THE RWANDAN GOVERNMENT WILL PROBABLY BE THE MAJOR OBSTACLE IN SELECTING AN AFRICAN FRANCOPHONE.

-- HE IS AN AFRICAN AND HAS PRESIDENT MANDELA'S PERSONAL CONFIDENTIAL

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SUPPORT AND IS BROADLY ACCEPTABLE TO AFRICAN STATES.

(WE UNDERSTAND THAT THIS ISSUE HAS BEEN RAISED BEFORE W/ UNSYG; HOWEVER, WE WOULD APPRECIATE ANOTHER EFFORT TO REVERSE UNSYG'S POSITION ON THE ISSUE)

-- WE HOPE IN THE COMING WEEKS YOU AND YOUR STAFF WILL FULLY SUPPORT THE PROVISION OF SUFFICIENT FUNDING FOR THE START-UP OF THE RWANDA TRIBUNAL IN THE BUDGET THAT WILL BE CONSIDERED IN THE FIFTH COMMITTEE.

O    SPECIAL REPRESENTATIVES

-- WE COMMEND THE WORK OF YOUR SPECIAL REGIONAL ENVOY ROBERT DILLON; WE BELIEVE HE HAS MADE SOME USEFUL RECOMMENDATIONS WHICH WOULD ENHANCE THE OVERALL EFFECTIVENESS OF THE UN'S RWANDA OPERATIONS;

-- ONE OF THESE IS TO STRENGTHEN THE ROLE OF RWANDA SPECIAL REPRESENTATIVE KHAN BY EXPANDING HIS ROLE TO INCLUDE OVERALL COORDINATION FOR ALL UN ACTIVITIES IN RWANDA;

O    HUMAN RIGHTS MONITORS

-- ONE OF THE AREAS WHERE WE HOPE KHAN CAN BE EFFECTIVE IN HIS ENHANCED COORDINATION ROLE IS THE HUMAN RIGHTS OPERATION. IN ADDITION TO FULL DEPLOYMENT OF UNAMIR, SWIFT AND EFFECTIVE PRESENCE OF MONITORS THROUGHOUT THE COUNTRY IS CRITICAL TO STEMMING THE RISING TIDE OF FEAR,

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WITH OR WITHOUT FOUNDATION, THAT IS PREVENTING REFUGEE  
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RETURN AND PROGRESS ON RECONCILIATION IN RWANDA.

-- WE UNDERSTAND THAT DESPITE SOME PROGRESS IN OUTFITTING THE FIRST TRANCHE OF MONITORS, SERIOUS LOGISTICAL PROBLEMS REMAIN, DUE IN PART TO CONTINUING LACK OF COORDINATION BETWEEN SRSG KHAN AND THE HUMAN RIGHTS CENTER. IT IS ESSENTIAL THAT THE RELEVANT UN AGENCIES IN GENEVA AND NEW YORK BE AWARE OF AND RESPONSIVE TO THE LOGISTICAL NEEDS IN THE FIELD.

-- SPECIFICALLY, VEHICLES ARE NOW AVAILABLE IN MOGADISHU THAT COULD BE TRANSFERRED TO RWANDA FOR USE BY THE HUMAN RIGHTS MONITORS. THE UN DPKO NEEDS TO EXPEDITIOUSLY MAKE THOSE VEHICLES AVAILABLE TO THE HUMAN RIGHTS CENTER IN GENEVA.

O   UNAMIR

-- WE ARE PLEASED THAT THE TUNISIAN AND MALIAN BATTALIONS HAVE ARRIVED AND ARE BEING DEPLOYED IN RWANDA.

-- HOWEVER, LOGISTICAL SUPPORT REMAINS A CONCERN IN UNAMIR AS WELL. THE ZAMBIANS MUST STILL BE DEPLOYED, AND EQUIPMENT NEEDS FOR THE ETHIOPIAN BATTALION, DEPLOYED SINCE EARLY AUGUST, STILL HAVE NOT BEEN ADEQUATELY MET.

O   FRIENDS OF RWANDA

-- WHILE THE WAR IN RWANDA HAS ENDED AND THE NUMBERS OF DEAD AND DYING IN REFUGEE CAMPS HAS DIMINISHED, THE RWANDA EMERGENCY IS FAR FROM OVER.

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-- MATERIAL CONDITIONS IN THE REFUGEE CAMPS APPEAR TO BE DETERIORATING; THE QUESTION OF INTERNATIONAL COMMUNITY RESPONSE TO SECURITY CONCERNS IN THE CAMPS STILL NEEDS TO BE ADDRESSED; THE GOR HAS SERIOUS ADMINISTRATIVE AND FINANCIAL CONSTRAINTS TO EFFECTIVE RECONSTRUCTION AND

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HUMAN RIGHTS INSIDE RWANDA ARE BY NO MEANS ASSURED;

-- THE NUMBER AND SERIOUSNESS OF THESE ISSUES DEMONSTRATE THAT MUCH REMAINS TO BE DONE IN RWANDA. WITH THAT IN MIND, WE ARE PROPOSING THE FORMATION OF AN OPERATIONAL SUPPORT GROUP FOR RWANDA, TO BEGIN MEETING IN NEW YORK IN THE NEAR FUTURE.

-- THESE "FRIENDS OF RWANDA" WOULD FOCUS ATTENTION ON OUTSTANDING ISSUES OF POLITICAL RECONCILIATION, SECURITY AND RECONSTRUCTION IN RWANDA.

-- WE DO NOT ENVISION THAT THE "FRIENDS" WOULD REPLACE ANY REGIONAL ACTORS OR THE UN OR UN AGENCIES IN SPONSORING A FORMAL PROCESS OF POLITICAL RECONCILIATION. RATHER, THEY WOULD LEND SUPPORT TO ANY SUCH PROCESS, SUPPORT AND STRENGTHEN UN INITIATIVES IN THE REGION, AND HELP COORDINATE AND MOBILIZE RESOURCES TO ADDRESS MOST PRESSING NEEDS.

-- WE HAVE NOT YET FORMALLY APPROACHED POSSIBLE PARTNERS; HOWEVER, WE WOULD ASSUME PARTICIPANTS WOULD BE THOSE WITH POLITICAL AND/OR HISTORICAL INTEREST IN THE REGION AND THOSE WHO MIGHT ALSO BE ABLE TO CONTRIBUTE RESOURCES TO THE RECONSTRUCTION EFFORT.

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